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Maliene, V, Burinskiene, M, Bielinskas, V, Podvieszko, A and Gurskiene, V (2017) Evaluating the Significance of Criteria Contributing to Decision-Making on Brownfield Land Redevelopment Strategies in Urban Areas. Sustainability. 9 (5). ISSN 2071-1050

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1 Article

2 Evaluating the Significance of Criteria Contributing 3 to Decision-Making on Brownfield Land 4 Redevelopment Strategies in Urban Areas

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19 Academic Editor: name

20 Received: date; Accepted: date; Published: date

21 **Abstract:** Brownfield land is one of the least exploited resources for urban development in a number
22 of Eastern European countries. Establishing a rational strategy for redeveloping brownfields is an
23 unambiguously complex task that requires considering a number of different economic, social,
24 physical and environmental factors. The strategic decision-making has a long term impact on the
25 quality of life, ecological balance and urban structure. Therefore, the paper is aimed at developing
26 a comprehensive set of criteria that contribute to the redevelopment of brownfield land in urban
27 areas. It focuses on six main development strategies that embrace creating residential, green,
28 commercial, recreational activity and industrial areas or leaving land as a reserve. Geographic
29 information system (GIS) tools are employed to collect the spatial information, obtain the initial set
30 of criteria and derive the statistical data. Expert's evaluations along with a statistical method of
31 gauging the level of concordance of their opinion combined with Delphi method are used for
32 determining significance of criteria within economic, social, physical (urbanistic) and environmental
33 criteria groups. This study establishes the most significant criteria for implementing different
34 scenarios of the brownfield land redevelopment in Vilnius, Lithuania. Developed framework will
35 support the decision-making process in the brownfield land redevelopment aiding a sustainable
36 urban planning.

37 **Keywords:** brownfield land, decision making, criteria analysis, sustainable urban development
38

39 1. Introduction

40 The reclamation of brownfield land, including old industrial and commercial areas, remains one
41 of the priorities set by the EU policy aimed at gradually increasing density of population in urban
42 areas. It has been estimated that approximately 500 000 hectares of brownfields suitable for
43 reclamation were in Europe in 2005. Today, the large proportion of the brownfield land is still
44 available for regeneration. It can be utilized for raising the economic attractiveness of cities to new

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45 investment, preserving urban identity, improving social climate and developing the prevention of
46 natural elements in the city.

47 The brownfields can be defined as a land that has previously been developed, but is not in
48 current use [1]. Derelict (abandoned) and vacant (not occupied) land can also be classified as the
49 brownfield land. However, it should be noted that the definitions of the brownfield land vary
50 significantly in various countries and are shaped by deindustrialization, urbanization, high density
51 of population or other socio-economic factors [2]. Brownfields are also described as a territory that is
52 affected by the previous use or the impact of the surrounding land and becomes unused or useless
53 without further intervention [3]. Brownfield land provides a possibility of using free space and
54 potential for additional urban development considering changes in the needs of the population [4].
55 Regeneration is the most commonly used way to exploit the potential of brownfields [5-7].

56 The research on brownfields provides a number of excellent examples of how such areas can be
57 reclaimed thus achieving a new quality of the environment [8-12]. The reclamation of brownfields in
58 Europe has been pursued through the effective integration of the concept of sustainable development
59 into the EU projects such as RESCUE [13,14] and CABERNET [15]. The projects have been aimed at
60 simplifying the procedure for new practical solutions seeking a sustainable development of the
61 brownfield land. Notably, a public-private partnership (PPP) model has been increasingly successful
62 for implementing projects on the redevelopment of brownfields [16-18]. A regeneration project in
63 coastal area of Liverpool, UK, provides an excellent example of the partnership between public and
64 private sectors [9,19]. In 2005, the EU and UK together with the private sector have paid a total of 560
65 million Euros for the redevelopment of the Waterfront area situated in the city. On the principle of
66 the PPP, business and leisure complexes consisting of mixed-use areas have been built in brownfields
67 and unused territories. About 2,500 new jobs and an environmental aesthetic image have been
68 created. Some of the old buildings have been renovated thus preserving the cultural heritage and
69 city's identity. A flood protection system has also been installed. The adoption of various
70 environment-friendly solutions has resulted in a significantly decreased need for water, as well as a
71 reduced air and water pollution in the Waterfront area of Liverpool.

72 The regeneration of territories and redevelopment of the brownfield land are progressively
73 running through sustainable development and should integrally solve social, economic and
74 environmental issues as well the problems of the physical environment [20-23]. However, the
75 imbalance between the volumes of urban development objects and brownfields still remains high,
76 particularly, in many countries of the Eastern Europe [24-26]. After dissolution of Soviet bloc, Eastern
77 European countries have experienced a sudden transition from central planning to the decentralized
78 regulation of the market economy [27,28]. The need to reclaim unused urban brownfields, including
79 military, industrial, and commercial buildings that do not perform their primary function, has
80 significantly increased due to intensive economic processes, growing number of the population in
81 big cities and the implementation of sustainable development policy [29-32]. However, due to a tight
82 financial situation, the problem of brownfields in some Eastern European countries still remains a
83 serious challenge. For example, in Czech Republic and Slovakia the ongoing redevelopment
84 processes of brownfields take place only in high-priority inner urban areas [24]. Moreover, many
85 post-Soviet countries require methodology and strategies for brownfields redevelopment.

86 The paper is aimed at establishing the framework for supporting decision-making processes in
87 the brownfield land redevelopment. The research was performed using data acquired in twenty
88 districts (neighborhoods) of Vilnius, the capital city of Lithuania. It allowed determining the most
89 significant criteria contributing to decision-making on brownfield land redevelopment strategies in
90 urban areas. The obtained results will facilitate the decision-making process in the brownfield land
91 redevelopment and assist the urban planning.

92 2. Methodology

93 2.1. Hierarchical System of Criteria

94 To determine the most significant criteria for implementing different scenarios of the brownfield
95 land redevelopment, a comprehensive set of 152 criteria was established through the literature review
96 [33–40]. As described previously [41], this initial set of criteria was used to develop the hierarchical
97 system including economic, social, physical (urbanistic) and environmental criteria groups.

98 A hierarchical system of criteria used in this study allowed the following: 1) Overcoming
99 difficulties arising from using a sufficiently large set of criteria for multi-criteria analysis; 2) Reducing
100 the complexity and bias in eliciting weights of importance of criteria by experts; 3) Exploiting the
101 flexibility and convenience of the tool of hierarchical structures.

102 Moreover, there are a number of other prominent features of hierarchical systems, which
103 provide advantage whenever complexity is involved [42–52]. Hierarchical systems are built in blocks,
104 which imply a faster speed of creating them. Higher levels of hierarchy have influence on the lower
105 ones. Hierarchies are flexible, which means they can be modified in the creation process [53]. There
106 are no formalized methods for building a hierarchical system. Usually, it is built using tradition,
107 intuition, or structures of databases [54]. Hierarchical system can be deduced using literature or
108 communication with experts of the related field [53].

109 In this study, an expert's ranking in combination with a multiple criteria decision making
110 (MCDM) method [41] was used to identify a final set of criteria.

111 2.2. Data Collection

112 The GIS technology was used to capture and digitize spatial data obtained for brownfield land
113 in twenty districts of Vilnius city, as well as to combine and link up various data, including economic,
114 social, physical and environmental indicators as described previously [55]. GIS data were then used
115 for evaluation of each criterion from the final set of 18 criteria. As a result, the data set of 360 different
116 multi-dimensional indicators was established. These indicators were then used for establishing
117 criteria relative weights.

118 2.3. Relative Weights of Criteria

119 The task of establishing relative weights of criteria is a compulsory stage of any multiple criteria
120 analysis. There are several approaches how to estimate weights of criteria by eliciting opinions from
121 experts. The simplest and easiest to understand for experts would be using Likert scale of an
122 appropriate number of grades. This approach unfortunately would hardly satisfy natural precision
123 prerequisite as vague weights would correspond to each grade [56]. At the other extreme popular
124 worldwide AHP (Analytic Hierarchy Process) method proposed by Saaty can be used. The latter
125 method uses the 9-point scale, in which usually only 5 grades in fact are used [57]. In the study,
126 having a relatively large number of criteria, this would be a serious limitation [58]. In addition, the
127 AHP method can only be used by experts familiar with this method. Such method as UTA [59] is
128 attempting to resemble decision-maker's global preferences omitting the stage of obtaining weights.
129 It requires from each expert not only the evaluation of utilities induced by each value of each criterion,
130 but also the estimation of differences between utilities of different projects. Its upgraded version
131 UTASTAR uses a group decision-support aggregation-disaggregation procedures for obtaining
132 estimates of decision-makers' preferences. It is a multiple stage complicated process of reciprocal
133 communication with experts, which again is a serious limitation in the case, when experts are chosen
134 from the field other than operational research. Taking all above into consideration, a more favourable
135 Delphi technique was chosen for working with a group of experts aiming to obtain consistent
136 estimations [60].

137 In present study, the multiple criteria analysis was aimed at determining the most suitable
138 redevelopment scenario T_i for each urban brownfield land. Therefore, relative weights of criteria were
139 established for every brownfields redevelopment scenario T_{1-6} by using expert opinions as described
140 previously [41]. The experts were chosen by following strict selection criteria, requiring that each
141 expert met at least one of the following requirements: 1) To have three years of experience in spatial
142 planning, economic, environmental protection, sociology and real estate management; 2) To have
143 three years of experience in the field of architecture and at least two designed and implemented

144 projects; 3) To have three years of experience in policy making with respect to urban development,
145 spatial planning and real estate market.

146 In total, twelve experts agreed to participate in the survey. Relative weights of criteria were
147 determined within each group including economic, social, urbanistic and environmental. The
148 maximum number of criteria per criteria group was five, making the task more feasible, since a
149 smaller number of criteria required be comparing and evaluating by the expert. Experts were asked
150 to fill in created proprietary forms in which they were required to state weights of criteria in per cent.
151 Overall, 12 experts have responded.

152 2.4. Non-Parametric Statistical Analysis

153 In order to assess agreement among experts in respect to criteria weights, the theory of Kendall
154 was applied [61]. Initially, the magnitudes of criteria weights were ranked. Since, each brownfields
155 regeneration scenario is perceived in different way, weights of the criteria were determined
156 considering each scenario T_1 - T_6 separately. Such ranks were denoted as e_{ik} , where $i=1,2,\dots,m$ is the
157 index of criteria (in our case, m is equal to 4 or 5) while $k=1,2,\dots,r$ is the index of denoting experts (r –
158 is the number of responded experts, which counts 12 in our case). Kendall's W was used in the chi-
159 squared test statistics for gauging the level of concordance, which depends on the sum of squared
160 deviations of all ranks e_{ik} by all experts.

$$e_i = \sum_{k=1}^r e_{ik} \quad (1)$$

161 From the mean of such sums

$$\bar{e} = \frac{\sum_{i=1}^m e_i}{m} \quad (2)$$

163 Consequently, Kendall's W equals the ratio between the sum S mentioned above, calculated by
164 formula (3), and its largest deviation, denoted by S_{\max} , calculated by formula (4). The latter sum is
165 observed in the case of the absolute concordance of expert opinions in terms of ranks of importance
166 of criteria.

$$S = \sum_{i=1}^m (e_i - \bar{e})^2 \quad (3)$$

168

$$S_{\max} = \frac{r^2 \cdot m \cdot (m^2 - 1)}{12} \quad (4)$$

169

170 Consequently,

$$W = \frac{S}{S_{\max}} = \frac{12 \cdot S}{r^2 \cdot m \cdot (m^2 - 1)} \quad (5)$$

171

172 Chi-squared test statistics for this variable is

$$\chi^2 = W \cdot r \cdot (m - 1) = \frac{12 \cdot S}{r \cdot m \cdot (m + 1)} \quad (6)$$

173

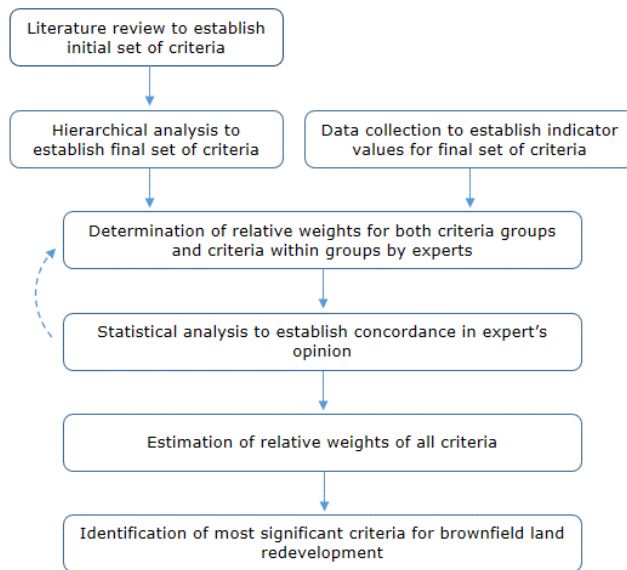
174 The number of degrees of freedom $\nu = m - 1$. For the test statistics, the level of significance $\alpha=0.05$
175 was chosen. Next, equal ranks within 6 sets of criteria were found. There were only two equal ranks
176 at most. For the cases when ranks were equal, the following adjustment of the coefficient of
177 concordance was applied [61].

$$W = \frac{12 \cdot S}{r^2 \cdot m \cdot (m^2 - 1) - r \cdot \sum_{\phi} (t_{\phi}^3 - t_{\phi})} \quad (7)$$

178

179 where ϕ denotes the sets of equal ranks, and t_{ϕ} denotes the number of equal ranks within a set within
 180 ϕ .

181 Averages of weights elicited from experts, which were found to be concordant, were used in the
 182 followed analyses. The overall methodology pipeline is shown in Figure 1.



183

184

Figure 1. Methodology pipeline.

185 3. Results

186 3.1. Brownfield Land Redevelopment Scenarios

187 In order to build a framework that can support the decision-making on the brownfield land
 188 redevelopment in urban areas and to assist urban planning and development, this study was aimed
 189 to establish what criteria are the most significant for redevelopment of brownfield land into the urban
 190 land of a different use. Whereas a number of models, involving different types of the urban land use,
 191 have been described previously [62,63], the following six scenarios can be distinguished for the
 192 redevelopment of brownfield land in urban areas (Figure 2a):

- 193 • redevelopment to a green area (T_1);
- 194 • redevelopment to a commercial area (T_2);
- 195 • redevelopment to a recreational area (T_3);
- 196 • redevelopment to an industrial area (T_4);
- 197 • redevelopment to a residential area (T_5);
- 198 • leaving land as a city reserve (T_6).

199 The brownfield land redevelopment scenarios T_i were considered for twenty districts of Vilnius
 200 city (Figure 2b) [64]. Resulting scenarios may reflect the character of the urban area and the possible
 201 potential of the locality. Such brownfield land redevelopment opportunities can then be successfully
 202 used for developing partnerships between public and private capital applying the PPP principle [65].
 203

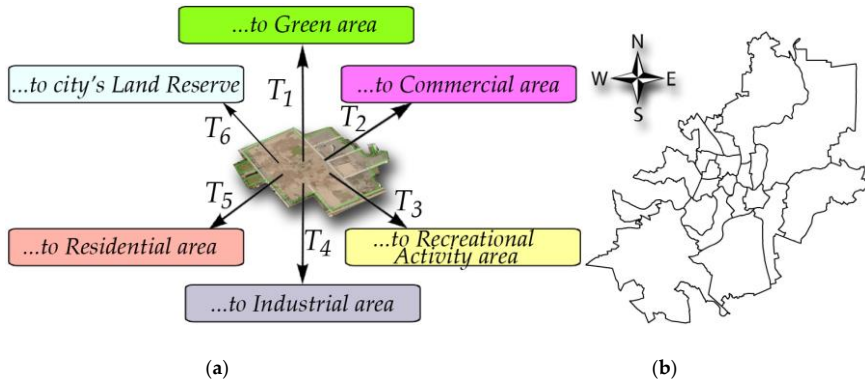


Figure 2. Redevelopment of urban brownfields to the land of a different function (a) and districts of Vilnius city (b).

204
205

3.2. Development of the Hierarchical System of Criteria: Case Study of Vilnius City

In order to determine the most suitable redevelopment scenario for each urban brownfield land, weights of criteria have to be evaluated for each scenario T_i establishing the most significant criteria. Therefore, an initial set of 152 criteria was established as described in *Methodology*. To reduce complexity, the study was confined to 48 criteria (selected set of criteria), and only highest ranked 18 criteria (final set of criteria) (Figure 3) were used for further analyses.

206

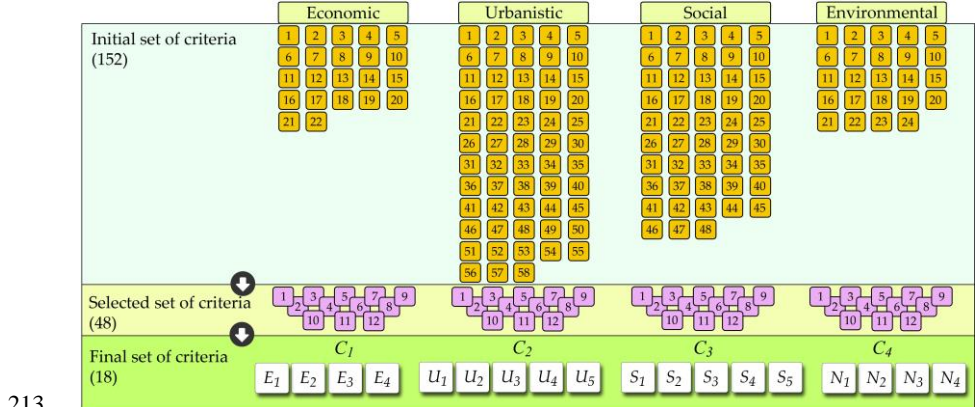


Figure 3. Hierarchical system of criteria.

213
214

The GIS data collected in Lithuania showed that the capital city Vilnius contains a brownfield land area of 10,9 km² (Figure 4), the major part of which (83%) is a vacant land. Twenty districts of Vilnius city, identified as important for redevelopment of brownfield land, were selected for case study. With the help of GIS technology the data set of 360 different multi-dimensional indicators was created for 20 districts of the city providing data platform for the multiple criteria evaluation. All investigated indicators were attributed to a certain group of criteria C_j as in Figure 3. In the final set of criteria, each criteria group comprises of up to five criteria as follows: $\{E_1 \dots E_4\} \in C_1$; $\{U_1 \dots U_5\} \in C_2$; $\{S_1 \dots S_5\} \in C_3$; $\{N_1 \dots N_4\} \in C_4$. Altogether they form list of criteria (Table 1) used for further expert evaluation and establishing the most significant criteria.

224

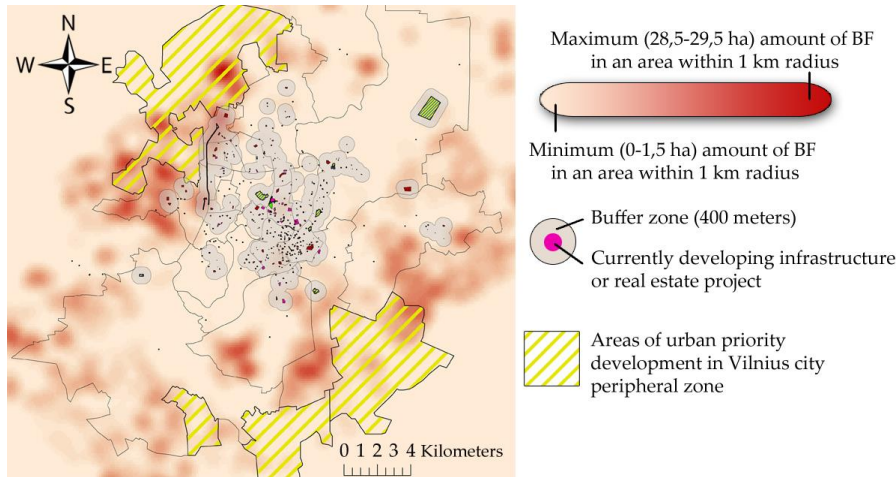


Figure 4. Spatial dispersion of urban projects developed in the brownfields of Vilnius city.

3. Establishing the Weights of Criteria

Most important criteria (Table 1) of different groups allow comprising facets that can influence the choice of scenario for brownfield land redevelopment from different perspectives. In this study, the mathematical model described below was used for deriving weights of key 18 criteria. This is a compulsory initial step required for applying multiple criteria evaluation.

Table 1. Definitions of criteria

Group of Economic criteria	Group of Urbanistic criteria
<ul style="list-style-type: none"> E_1– Infrastructure investment E_2– Cost for new real estate E_3– Number of projects funded by EU E_4– Number of workspaces 	<ul style="list-style-type: none"> U_1– Empty sites U_2– Number of schools U_3– State and average age of new constructions U_4– Magnitude of new constructions U_5– Distance to the city centre
Group of Social criteria	Group of Environmental criteria
<ul style="list-style-type: none"> S_1– The level of unemployment S_2– The level of poverty S_3– Household incomes S_4– The level of public crimes S_5– Access to educational institutions 	<ul style="list-style-type: none"> N_1– Soil contamination N_2– Heavy industry pollution N_3– Green areas N_4– Transport pollution

As described in the *Methodology*, the relative weights of criteria were established using the Delphi technique involving a group of experts.

In order to establish the level of concordance of expert opinions for each scenario T_1 – T_6 within all groups C_1 – C_4 of criteria, calculations of the Kendall’s W along with the Chi-squared test statistics, were performed for sets of criteria within the groups and criteria groups (Table 2).

241
242**Table 2.** The values of the Kendall's W and Chi-squared for the sets of criteria within groups, and criteria groups prior to corrections

	W	χ^2	No. of objects	χ^2_{cr}	$\chi^2 - \chi^2_{cr}$
<i>T₁</i>					
Groups	0.330	11.87	4	7.81	4.06
Economic	0.821*	29.56*	4	7.81	21.75
Urbanistic	0.361	17.33	5	9.49	7.84
Social	0.314	15.08	5	9.49	5.59
Environmental	0.337	12.13	4	7.81	4.32
<i>T₂</i>					
Groups	0.815	29.33	4	7.81	21.52
Economic	0.767	27.60	4	7.81	19.79
Urbanistic	0.301*	14.43*	5	9.49	4.94
Social	0.174	8.33	5	9.49	-1.16
Environmental	0.185	6.67	4	7.81	-1.14
<i>T₃</i>					
Groups	0.550*	19.79*	4	7.81	11.98
Economic	0.633	22.80	4	7.81	14.99
Urbanistic	0.443	21.25	5	9.49	11.76
Social	0.417*	20.00*	5	9.49	10.51
Environmental	0.715	25.73	4	7.81	17.92
<i>T₄</i>					
Groups	0.456	16.40	4	7.81	8.59
Economic	0.744	26.80	4	7.81	18.99
Urbanistic	0.663*	31.81*	5	9.49	22.32
Social	0.328	15.75	5	9.49	6.26
Environmental	0.604	21.73	4	7.81	13.92
<i>T₅</i>					
Groups	0.626	22.53	4	7.81	14.72
Economic	0.685	24.67	4	7.81	16.86
Urbanistic	0.191*	9.15*	5	9.49	-0.34
Social	0.344	16.50	5	9.49	7.01
Environmental	0.078	2.80	4	7.81	-5.01
<i>T₆</i>					
Groups	0.278	10.00	4	7.81	2.19
Economic	0.167	6.00	4	7.81	-1.81
Urbanistic	0.587	28.17	5	9.49	18.68
Social	0.198	9.50	5	9.49	0.01
Environmental	0.104	3.73	4	7.81	-4.08

243
244

*adjusted Kendall's W and Chi-squared value, whenever equal ranks are found in a set, are denoted with an asterisk

245
246

In the sixsets of responses the expert opinions appeared to be non-concordant (Table 2). The most divergent cases were presented to the same experts along with a summary of the results elicited

247 from the group of experts, by following the Delphi method recommendations [66,67]. Therefore, the
 248 adjusted relative weights of criteria, as a remedy to the discrepancies in the expert opinion, were
 249 determined (Tables3-8).
 250

251 **Table 3.** Corrections in Scenario 2 by expert 10 (social criteria)

Criterion	Unemployment rate	Poverty rate	Total household income	Crime index	Access to schools and pre-schools
Before	27%	12%	8%	19%	35%
After	22%	17%	27%	19%	15%

252

253 **Table 4.** Corrections in Scenario 2 by expert 11 (environmental criteria)

Criterion	Soil pollution	Pollution from factories etc.	Spread of forests and green areas	Pollution from transport
Before	30%	10%	35%	25%
After	10%	30%	35%	25%

254

255 **Table 5.** Corrections in Scenario 5 by expert 11 (urbanistic criteria)

Criterion	Empty sites	Number of schools	State and average age of new constructions	Magnitude of new constructions	Distance to the city centre
Before	25%	30%	10%	15%	20%
After	10%	30%	25%	15%	20%

256

257 **Table 6.** Corrections in Scenario 5 by expert 2 (environmental criteria)

Criterion	Soil pollution	Pollution from factories etc.	Spread of forests and green areas	Pollution from transport
Before	35%	10%	25%	30%
After	10%	35%	25%	30%

258

259 **Table 7.** Corrections in Scenario 5 by expert 5 (environmental criteria)

Criterion	Soil pollution	Pollution from factories etc.	Spread of forests and green areas	Pollution from transport
Before	30%	11%	33%	26%
After	11%	30%	33%	26%

260

261 **Table 8.** Corrections in Scenario 6 by expert 2 (economic criteria)

Criterion	Investments in infrastructure	New construction cost	Number of undertaken EU projects	Number of work-places
-----------	-------------------------------	-----------------------	----------------------------------	-----------------------

Before	15%	23%	27%	35%
After	35%	23%	15%	27%

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Following the first round of Delphi-adjustment only, along with the feedback communicating the results obtained from the first round, the amended opinions of experts appeared to be concordant. Calculations of the adjusted Kendall's W along with the Chi-squared test statistics for the new opinions of experts, for each scenario T_1 - T_6 within all groups C_1 - C_4 of criteria, and for the groups, revealed the results presented in Table 9.

269
270

Table 9. The values of the Kendall's W and Chi-squared for the sets of criteria within groups, and criteria groups after adjustment

	W	χ^2	No. of objects	χ^2_{cr}	$\chi^2 - \chi^2_{cr}$
T_1					
Groups	0.330	11.87	4	7.81	4.06
Economic	0.821*	29.56*	4	7.81	21.75
Urbanistic	0.361	17.33	5	9.49	7.84
Social	0.314	15.08	5	9.49	5.59
Environmental	0.337	12.13	4	7.81	4.32
T_2					
Groups	0.815	29.33	4	7.81	21.52
Economic	0.767	27.60	4	7.81	19.79
Urbanistic	0.301*	14.43*	5	9.49	4.94
Social	0.326	15.67	5	9.49	6.18
Environmental	0.274	9.87	4	7.81	2.06
T_3					
Groups	0.550*	19.79*	4	7.81	11.98
Economic	0.633	22.80	4	7.81	14.99
Urbanistic	0.443	21.25	5	9.49	11.76
Social	0.417*	20.00*	5	9.49	10.51
Environmental	0.715	25.73	4	7.81	17.92
T_4					
Groups	0.456	16.40	4	7.81	8.59
Economic	0.744	26.80	4	7.81	18.99
Urbanistic	0.663*	31.81*	5	9.49	22.32
Social	0.328	15.75	5	9.49	6.26
Environmental	0.604	21.73	4	7.81	13.92
T_5					
Groups	0.626	22.53	4	7.81	14.72
Economic	0.685	24.67	4	7.81	16.86
Urbanistic	0.263*	12.67*	5	9.49	3.18
Social	0.344	16.50	5	9.49	7.01
Environmental	0.337	12.13	4	7.81	4.32
T_6					
Groups	0.278	10.00	4	7.81	2.19

Economic	0.315	11.33	4	7.81	3.52
Urbanistic	0.587	28.17	5	9.49	18.68
Social	0.198	9.50	5	9.49	0.01
Environmental	0.332	11.97	4	7.81	4.16

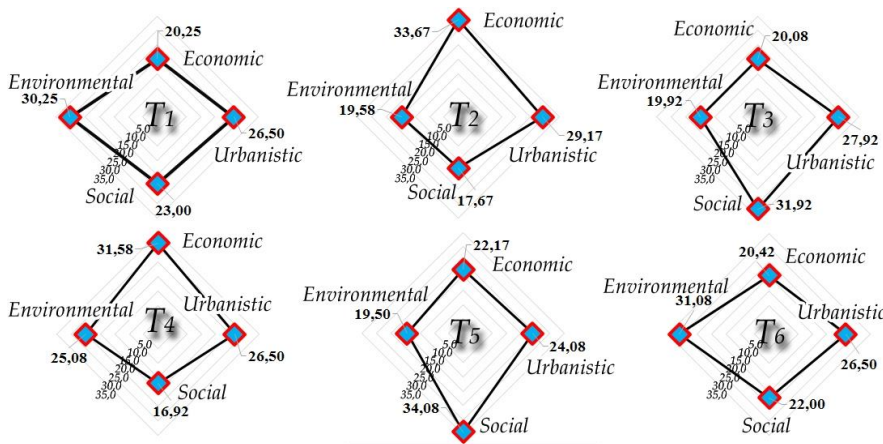
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In order to derive relative weights of criteria considering all 18 criteria listed in the Table 1, the method of deriving weight of each criterion using both weights of the group and of each criterion within the group, as proposed by Podvievzko [54], was applied. This method is appropriate to use in cases when hierarchical system of criteria is built. The weights of criteria groups are multiplied by the weights of criteria within each group as shown in Formula (8):

$$\omega_i = \omega_k \cdot \omega_k \tag{8}$$

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where k is the index of groups, i_k is the index of criteria within group C_k . For each brownfield redevelopment scenario T_1-T_6 , the weights of the criteria groups were calculated using Formula (8) (Figure 5). This allowed to establish the significance of each group of criteria in the case if the brownfield land is redeveloped on the basis of particular scenario T_i . Then, the weights of each criterion within each criteria group were established (Table 10). This allowed to conclude that the application of the Formula (8) can assist significantly in calculating weights of criteria in a hierarchical system of criteria.



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Figure 5. Relative weights of each group of criteria for each brownfield redevelopment scenario, %.

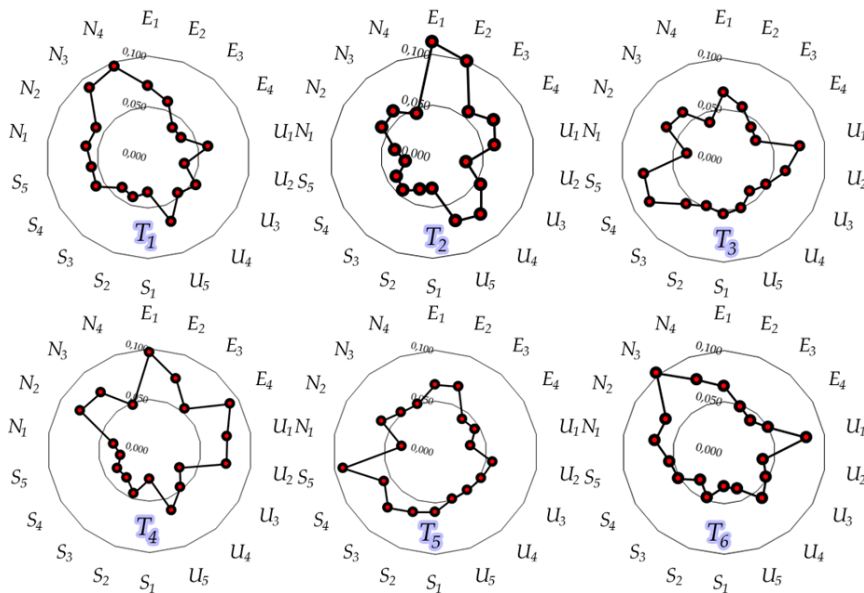
Table 10. Weights of individual criteria for each brownfield scenario T_{1-6} in each group of criteria, %

	T_1	T_2	T_3	T_4	T_5	T_6
E_1	34,33	33,25	33,08	30,50	29,83	31,92
E_2	28,42	29,42	27,25	23,75	30,67	23,50
E_3	18,58	16,50	21,08	16,67	18,92	20,08
E_4	18,67	20,67	18,67	28,92	20,42	24,50
	$\Sigma = 100\%$	$\Sigma = 100\%$	$\Sigma = 100\%$	$\Sigma = 100\%$	$\Sigma = 100\%$	$\Sigma = 100\%$
U_1	22,75	21,25	27,58	28,83	14,50	30,92

U_2	13,92	11,75	22,33	12,67	23,67	14,75
U_3	20,58	18,92	17,33	17,92	21,58	18,00
U_4	17,25	25,42	14,50	23,75	20,33	22,17
U_5	27,75	23,00	18,25	16,83	20,17	14,17
	$\Sigma = 100\%$	$\Sigma = 100\%$	$\Sigma = 100\%$	$\Sigma = 100\%$	$\Sigma = 100\%$	$\Sigma = 100\%$
S_1	15,00	18,17	16,50	26,42	17,42	15,25
S_2	18,42	19,83	15,08	20,92	18,42	21,42
S_3	17,17	24,83	17,67	21,08	20,92	16,00
S_4	25,17	22,67	25,92	17,00	16,58	23,17
S_5	24,42	14,58	24,75	14,42	26,58	24,33
	$\Sigma = 100\%$	$\Sigma = 100\%$	$\Sigma = 100\%$	$\Sigma = 100\%$	$\Sigma = 100\%$	$\Sigma = 100\%$
N_1	20,00	18,92	18,00	30,92	17,17	22,00
N_2	19,33	28,75	31,92	29,33	30,83	20,83
N_3	29,50	29,67	30,67	18,92	26,08	32,92
N_4	31,25	22,67	19,42	20,83	25,75	24,33
	$\Sigma = 100\%$	$\Sigma = 100\%$	$\Sigma = 100\%$	$\Sigma = 100\%$	$\Sigma = 100\%$	$\Sigma = 100\%$

289 3.4. Establishing the Most Significant Criteria Contributing to Brownfield Land Redevelopment Strategies

290 In order to establish the most significant criteria contributing to the redevelopment scenarios of
 291 brownfield land, the weights of all criteria for each brownfield redevelopment scenario were derived
 292 as described in Methodology(Figure 6). For convenience of decision-making process the calculated
 293 weights of individual criteria for each redevelopment task in each group of criteria are presented in
 294 this paper in the scalar distribution form. This comparison allows a decision-maker to assess the
 295 meaningfulness of each criterion in redevelopment processes while working out a solution for one of
 296 the problems T_i .



297 **Figure 6.** The weights of individual criteria for each brownfield redevelopment scenario ($\omega_{Mij|T_i,6}$).

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The results revealed the most significant criteria contributing to the redevelopment of brownfield land applying a particular scenario T_i . As a result, the following most significant criteria for each case of brownfield land redevelopment scenario were identified:

Scenario T_1 – the criteria of the environmental group have a decisive impact, particularly criteria N_3 (green areas per inhabitant, $\omega_{N3} = 0,089$) and N_4 (pollution from transport, $\omega_{N4} = 0,095$).

Scenario T_2 – the criteria of the economic group have a decisive impact, particularly criteria E_1 (investments in infrastructure, $\omega_{E1} = 0,112$) and E_2 (cost of new rental estate, $\omega_{E2} = 0,099$).

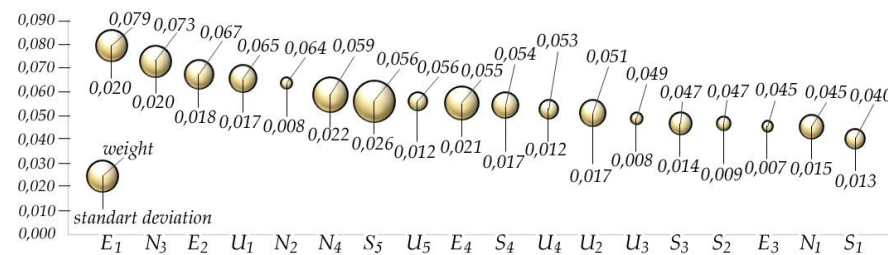
Scenario T_3 – the criteria of social and urbanistic groups have a decisive impact, particularly criteria S_4 (crime index, $\omega_{S4} = 0,083$), S_5 (access to educational institutions, $\omega_{S5} = 0,079$) and U_1 (empty sites, $\omega_{U1} = 0,076$).

Scenario T_4 – the criteria of almost all groups, except those of the social one, equally strongly determine this redevelopment scenario. Among the prevailing criteria, E_1 (investments in infrastructure, $\omega_{E1} = 0,096$), E_4 (number of work-places, $\omega_{E4} = 0,091$), U_2 (number of schools, $\omega_{U2} = 0,076$), U_5 (distance to the city centre, $\omega_{U5} = 0,063$) and N_2 (pollution from heavy industry, $\omega_{N2} = 0,078$) have the major impact.

Scenario T_5 – the criteria of the social group have a decisive impact, particularly criteria S_5 ($\omega_{S5} = 0,091$) specifying accessibility to education and pre-school educational establishments.

Scenario T_6 – is strongly affected by environmental and urbanistic criteria among which criteria N_3 (green areas per inhabitant, $\omega_{N3} = 0,102$) and U_1 (empty sites per inhabitant, $\omega_{U1} = 0,082$) have the major impact.

To conclude, the average weights of criteria significance (ω_{Mi}) and standard deviation (d_i) were calculated. Subsequently, they were ranked (Figure 7) showing that, overall, E_{a1} (investments in infrastructure; $\omega_{avg,E1} = 0,079$), N_{a3} (green areas per inhabitant; $\omega_{avg,N3} = 0,073$), E_{a2} (cost of new real estate; $\omega_{avg,E2} = 0,067$), U_1 (areas of empty sites per inhabitant; $\omega_{avg,U1} = 0,065$) and N_2 (pollution from heavy industry; $\omega_{avg,N2} = 0,064$) are the most influential criteria in making decisions on brownfield redevelopment.



326 **Figure 7.** The calculated average values ($\omega_{Mi,di}$) of criteriaweights and their standard deviations.

327 4. Discussion and Conclusions

328 Brownfields represent specific challenges for the environment and adjacent community as it has
329 been affected by former uses; is derelict or underused; requires intervention to bring it back to
330 beneficial use; and may have real or perceived contamination problems [68,69]. Moreover, all
331 brownfields sites vary concerning their unique characteristics, such as location, size, extent of
332 potential contamination resulting from previous use, etc. As a result, diverse stakeholders have
333 heterogeneous concerns regarding successful and sustainable brownfield land regeneration [25].

334 In order to deal with the complex decision-making processes, several multi-criteria decision
335 analysis (MCDA) approaches and tools have been developed and increasingly applied in different
336 fields, including the land-use context. Prioritization tools based on sustainability frameworks and
337 MCDA allow assessing requalification options from different points of view, respecting the needs of
338 multiple stakeholders [20,43,68]. Due to MCDA ability to combine heterogeneous inputs with
339 cost/benefit information and stakeholder views and being recognized as suitable tool to support the

340 ranking of regeneration alternatives based on the sustainability framework [21-23], the previously
341 described MCDA method [41] in combination with the expert's ranking was used to identify a final
342 set of criteria in this study.

343 With this study we aimed to establish the framework of criteria for supporting decision-making
344 processes in the brownfield land redevelopment. The research was performed using data acquired in
345 twenty districts of Vilnius city. A complex structure of criteria was required for such a
346 multifaceted task. The division of criteria into groups has proved to be the most helpful solution
347 allowing both to cast the set of criteria and enabling experts to estimate the weights of criteria.

348 The paper proposes a new approach for evaluation of criteria importance. The method
349 utilizes relative weights of criteria groups and relative weights of criteria within the groups for
350 estimation of the weights of individual criteria for each brownfield redevelopment scenario. In
351 particular, results revealed that the redevelopment of brownfields to the commercial area is primarily
352 related to economic criteria ($\omega_{E172,\%} = 31,58\%$). Whereas, redevelopment of brownfield land to
353 residential areas is influenced by the social criteria ($\omega_{S175,\%} = 34,08\%$). Not surprisingly, the economic
354 criteria has the greatest impact on brownfields redevelopment into industrial areas ($\omega_{E174,\%} = 31,58\%$).

355 Notably, the most significant criteria contributing to the decision-making strategies for the
356 redevelopment of brownfield land in urban areas were determined in this study. Not surprisingly,
357 majority most important criteria for redevelopment to green, commercial, recreational, or residential
358 areas were very relevant to the redevelopment strategy and were from the criteria groups such as
359 environmental (green areas per inhabitant and pollution from transport), economic (investments in
360 infrastructure and cost of new rental estate), social (crime index and access to educational institutions)
361 and social (accessibility to education and pre-school educational establishments), respectively.
362 Interestingly, results revealed that for redevelopment to the industrial area, criteria from three criteria
363 groups including economic, urbanistic and environmental were found to be equally important.

364 Overall, the analysis of brownfield land redevelopment scenarios and evaluation of the criteria
365 significance will assist in developing decision-making guidelines for various brownfield land
366 redevelopment solutions.

367 Author Contributions

368 All authors contributed equally to this work. Marija Burinskienė developed project idea, led the
369 development of the methodology and contributed to draft the paper. Vytautas Bielinskas conducted
370 the expert interviews, created graphs and figures, outlined conclusions and recommendations,
371 contributed to draft the paper. Askoldas Podvieszko developed the model of quantitative and
372 qualitative data collection, performed multiple criteria analysis and calculations, and contributed to
373 draft the paper. Virginija Gurskienė contributed to the revision and improvement of final paper. Vida
374 Maliene analysed data, contributed to draft the paper and was responsible for the final paper revision
375 and improvement. All authors discussed the results and commented on the paper.

376 Conflicts of Interest

377 The authors declare no conflicts of interest.

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