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1 **What treatment and services are effective for people**
2 **who are homeless and use drugs? A systematic**
3 **'review of reviews'.**

4
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15

16 **Abstract**

17 **Background:** People who experience homelessness and those vulnerably
18 housed experience disproportionately high rates of drug use and associated harms,
19 yet barriers to services and support are common. We undertook a systematic 'review
20 of reviews' to investigate the effects of interventions for this population on substance
21 use, housing, and related outcomes, as well as on treatment engagement, retention
22 and successful completion.

23 **Methods and findings:** We searched ten electronic databases from
24 inception to October 2020 for reviews and syntheses, conducted a grey literature
25 search, and hand searched reference lists of included studies. We selected reviews
26 that synthesised evidence on any type of treatment or intervention that reported
27 substance use outcomes for people who reported being homeless. We appraised the
28 quality of included reviews using the Joanna Briggs Institute Critical Appraisal
29 Checklist for Systematic Reviews and Research Syntheses and the Scale for the
30 Assessment of Narrative Review Articles. Our search identified 843 citations, and 25
31 reviews met the inclusion criteria. Regarding substance use outcomes, there was
32 evidence that harm reduction approaches lead to decreases in drug-related risk
33 behaviour and fatal overdoses, and reduce mortality, morbidity, and substance use.
34 Case management interventions were significantly better than treatment as usual in
35 reducing substance use among people who are homeless. The evidence indicates
36 that Housing First does not lead to significant changes in substance use. Evidence
37 regarding housing and other outcomes is mixed.

38 **Conclusions:** People who are homeless and use drugs experience many
39 barriers to accessing healthcare and treatment. Evidence regarding interventions
40 designed specifically for this population is limited, but harm reduction and case
41 management approaches can lead to improvements in substance use outcomes,
42 whilst some housing interventions improve housing outcomes and may provide more
43 stability. More research is needed regarding optimal treatment length as well as
44 qualitative insights from people experiencing or at risk of homelessness.

45

46 **Keywords:** homelessness, substance use, treatment; interventions; systematic;
47 review of reviews

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61 **Introduction**

62 Homelessness encompasses a range of housing situations including both sheltered
63 (e.g. temporary accommodation) and unsheltered settings (e.g. the streets), but
64 lacks a standardised definition [1,2]. FEANTSA have previously developed a
65 typology seeking to define homelessness in an operational way [3]. Through this,
66 homelessness can be defined based on four categories: rooflessness;
67 houselessness; insecure housing; and inadequate housing [3]. The Canadian
68 Observatory on Homelessness (COH) have also developed a typology in an attempt
69 to improve understanding of the term [4]. Similar to FEANTSA, COH define
70 homelessness as encompassing a range of living situations including: people living
71 unsheltered; people who are in emergency shelters; people who are in temporary
72 accommodation; and those at risk of homelessness and whose housing situations
73 are precarious [4]. In the UK and Irish policy context, the definition of homelessness
74 is also typically expanded to include people 'at risk' of homelessness. Recent
75 estimates suggest that 307,000 people in the UK [5], 567,715 in the USA [6], and
76 235,000 in Canada [7], experience homelessness in a year, with the numbers
77 increasing [8]. Due to variation in the definition of homelessness the true magnitude
78 of the problem may be higher still. The route into homelessness is complex and is
79 generally a result of many contributing factors. Systemic or societal barriers are key
80 drivers, for example lack of affordable housing, access to resources, or
81 discrimination [4]. Poverty is also an important factor [9], with COH reporting that
82 homelessness is directly linked to the inequalities in financial support for people who
83 are often in crisis situations [4]. Other individual circumstances can increase a
84 person's risk of homelessness, including childhood trauma, mental health problems,
85 substance use, and previous imprisonment [10].

86

87 People who are homeless, and those who are vulnerably housed (defined as
88 experiencing prior homelessness or having frequent housing transitions [11]),
89 experience disproportionately high rates of substance use [12–14], as well as poorer
90 physical [12,14] and mental health [15–17] than the general population. People who
91 are homeless also have a higher risk of developing health problems that are
92 relatively rare within the general population, such as those caused by blood-borne
93 viruses (BBVs) including hepatitis and human immunodeficiency virus (HIV) [17,18].
94 Moreover, the longer a person is homeless, the higher their risk of ill health and
95 premature death [19], with mortality rates estimated to be between three to four
96 times higher than in the general population [14,20].

97

98 Despite higher rates of physical and mental ill health, people who are homeless
99 attend primary care and preventive services, such as screenings and check-ups,
100 less often than the general population [21]. Barriers to accessing appropriate care
101 can include: negative previous experiences of such care; other priorities such as
102 shelter and food; and access barriers such as perceived prejudice and judgemental
103 staff, poor coordination between healthcare services, cost of medication, lack of
104 continuity of care, challenges with strict appointment times, and complex
105 administrative processes [21,22]. These barriers can lead to delayed or no treatment
106 which, in turn, can increase the risks of more serious health problems [23]. Indeed,
107 globally, the rate of hospital admissions for people who are homeless has been
108 shown to be between two and five times higher than for the general population [24].

109

110 Individuals experiencing homelessness are also less likely to access, and more likely
111 to disengage from, substance use treatment [25]. Individuals may use substances as
112 a way to cope with the trauma of homelessness, stress, and adversity [26–28].
113 Previous trauma experienced both in childhood and adulthood, as well as vicarious
114 trauma and posttraumatic stress disorder, can also influence substance use [29].
115 Despite the considerable unmet care needs of this population, people who
116 experience both homelessness and problem substance use (defined as ‘the use of
117 drugs and/or alcohol in a way that had a negative effect on their lives’) often face
118 overlapping barriers to accessing care. These include stigma related to care itself
119 [30], as well as sub-optimal treatment lengths and judgemental staff [31]. Moreover
120 abstinence-based Treatment First [TF] housing services can be inaccessible to many
121 of those in need of housing, creating more difficulties [32,33]. Together, these
122 barriers can contribute to mistrust of health services, maintenance of low levels of
123 access and adherence to care, and an increase in people’s perceived loss of control
124 and lack of mastery over their lives [34–36].

125

126 Existing treatment options for problem substance are diverse, and can be placed on
127 a continuum ranging from harm reduction to abstinence-based approaches. Harm
128 reduction approaches include pragmatic interventions, policies, and programmes,
129 but do not require a person to stop using drugs as a condition of support [37].

130 Research evidence and policy guidance supports provision of harm reduction and
131 abstinence orientated actions depending upon target population need [22,31,38].

132 Evidence regarding how treatment for problem substance use is best delivered to
133 those experiencing homelessness is limited, although engaging, flexible services
134 have been shown to be important [39,40]. For those who have successfully

135 accessed treatment, challenges associated with continued engagement with
136 treatment and recovery as a result of being homeless often remain [31].

137

138 Several systematic reviews and primary research studies have examined the
139 effectiveness of various specific interventions (such as case management or
140 Housing First (HF) approaches) for people who are homeless, and for people with
141 problem substance use. However, evidence that pools and synthesises the available
142 data is lacking. Moreover, evidence pertaining specifically to people who experience
143 both homelessness and problem substance use is limited. This 'systematic review of
144 reviews' aimed to address this gap by synthesising all available evidence on the
145 effectiveness of treatments and interventions for this specific population. The review
146 includes housing interventions, peer support interventions, and harm reduction
147 approaches, among others. This review evaluates the effects of these interventions
148 on those who use services (referred to as 'clients' throughout the review), regarding
149 substance use, housing, and 'other' outcomes, as well as on treatment entry,
150 engagement, retention and successful completion. We also identified components of
151 good practice.

152

153 **Methods**

154

155 **Study design**

156

157 This systematic review of reviews provides a synthesis of international evidence
158 regarding interventions in primary care, mental health, and drug treatment settings,
159 for people who are homeless who use drugs. Given the large body of existing
160 evidence available on the topic, a systematic review of reviews was considered to be
161 the most appropriate approach. The review methodology proceeded in accordance

162 with guidelines from the Joanna Briggs Institute [41], and was reported according to
163 the Preferred Reporting Items of Systematic Reviews and Meta-Analyses (PRISMA)
164 guidelines [42] (S1 PRISMA checklist). No protocol was registered with an open-
165 access registry (e.g. PROSPERO) prior to publication.

166
167 This review was undertaken as part of a larger piece of research commissioned by
168 the Health Research Board, Ireland, and undertaken by the same authors in 2019-
169 2020 [43]. The larger study combined an analysis of current drug trends and
170 provision of services in Ireland (with contextual mapping) with the systematic review.
171 This current review provides an updated search and new data. The main outcomes
172 of this review focused on: i) substance use; ii) housing; and iii) 'other' outcomes. We
173 also extracted and synthesised, where possible, information regarding treatment
174 entry/engagement and retention (engaging the population of interest to enter
175 treatment/engage with a service), and successful completion of treatment (attrition
176 rates throughout treatment duration).

177

178 **Search strategy and selection criteria**

179
180 The PICOS framework (population, interventions, comparators, outcomes, and study
181 design) [44] was used to formulate the inclusion/exclusion criteria (see Table 1) and
182 identify appropriate literature search terms.

183

184 **Table 1. Inclusion/exclusion criteria**

Inclusion	Exclusion
Populations	
People experiencing homelessness and drug use (including poly-substance use – i.e. concurrent use of various substances)	People who are not deemed homeless; alcohol or tobacco use only

Range of drugs used both problematically and/or recreationally, including PIEDs	Non-drug use
Adults (over 18 years, with no upper age limit)	Under 18s
Interventions	
Problem drug use treatment (including poly-substance use) Harm reduction approaches Interventions in primary care for drug use Interventions in mental health settings for drug use Residential rehabilitation Detoxification	Non-drug related interventions and treatment Alcohol or tobacco only interventions
Comparators	
Any	
Outcomes	
Reduced drug consumption Reduced overdoses (fatal and non-fatal) Reduced drug related harm Improved quality of life Improved health outcomes Improved housing outcomes	Non-drug related outcomes Alcohol only related outcomes
Study design	
Review (including systematic review, meta-analysis, evidence synthesis, realist review, mixed methods review, qualitative synthesis, meta-epidemiology, integrative review, umbrella review, critical interpretative synthesis)	Primary research Literature search

185

186 An information specialist (MM) led the development and application of the search
187 strategies, supported by all members of the research team. The searches were
188 conducted across 10 electronic databases (see Table 2). All searches were run on
189 30 December 2019, with an updated search conducted on 3 October 2020. We also
190 searched a range of organisational websites from December 2019 to January 2020
191 to ensure that any relevant reviews situated in the grey literature were identified (S2
192 Table). Full search strategies can be found in S3 Search strategy. Reference details
193 identified through the literature search were collated and managed using EndNote.
194 Reference lists of included articles were screened for additional reviews. No date or
195 language restrictions were included in order to minimise bias and ensure that all
196 relevant reviews could be captured. Two reviews written in languages other than
197 English (Canadian French and Spanish) were included, translated via Google

198 Translate and deemed of acceptable quality by the research team for the purposes
199 of data extraction.

200

201 **Table 2. Databases searched**

Database
MEDLINE (Ovid)
CINAHL (EBSCOhost)
Embase (Ovid)
PsycINFO (Ovid)
PROSPERO
Epistemonikos
Cochrane Database of Systematic Reviews
Joanna Briggs Institute Database of Systematic Reviews
Heath Technology Assessments (via National Institute for Health Research Journals)
The Campbell Collaboration

202

203

204 One reviewer (JM) screened all titles and abstracts, alongside the full-text of articles
205 that were considered relevant. A second reviewer (WM) independently assessed
206 20% of all titles and abstracts to ensure inter-rater reliability, as deemed to be good
207 practice in rapid systematic review methodology [45]. The relevance of each article
208 was assessed according to the criteria set out in Table 1. Any discrepancies were
209 resolved by consensus or, if necessary, by consulting a third reviewer (HC). As a
210 second reliability check TP, HC, WM, and JM discussed all identified relevant papers
211 in consultation with HS. By consensus, it was agreed that only reviews where at
212 least 40% of all included papers were relevant to substance use and homelessness
213 were to be included, to ensure that the review maintained a firm focus on both topics.
214 Adopting a minimum percentage in this context has also been used in other
215 systematic reviews [46]. Reviews of both quantitative and qualitative studies were
216 included, as were non-systematic reviews. Papers reporting pooled data or meta-
217 analyses without an accompanying systematic review were rejected.

218

219 **Quality assessment**

220

221 Reviews were not excluded based on quality appraisal scores but evidence quality
222 was noted in accordance with the recommendations proposed by the Centre for
223 Reviews and Dissemination [47]. Two reviewers (JM and HC) independently
224 assessed the quality of the included systematic reviews using the JBI Critical
225 Appraisal Checklist for Systematic Reviews and Research Syntheses [41] (S4 JBI
226 checklist); and the quality of the non-systematic reviews using the Scale for the
227 Assessment of Narrative Review Articles (SANRA) [48] (S5 SANRA critical appraisal
228 tool). Any disagreement in scores was resolved through consensus and, if
229 necessary, by a third reviewer (WM). Overall, the quality of the included systematic
230 reviews was moderate, with three achieving the highest possible score of 11, and six
231 receiving a score of six or lower. The included non-systematic reviews were
232 appraised to be of moderate to high quality. Quality appraisal allowed for the study
233 strengths and weaknesses to be considered but papers were not excluded based on
234 their scores. The final scores are presented in S6 Table.

235

236 **Data analysis**

237

238 Data relating to study design and key characteristics, including populations,
239 interventions, outcomes, and implications for policy and practice, were extracted by
240 one reviewer (JM) into an Excel spreadsheet. Data from the reports identified
241 through the grey literature search were extracted into the same spreadsheet by a
242 second reviewer (WM). The data extraction table (S7 Table) was shared with other
243 team members (HC, TP, HS) to check and ensure accuracy.

244

245 As this systematic review of reviews includes both quantitative and qualitative
246 reviews regarding diverse types of interventions and outcomes, pooling of data was
247 not possible, and a narrative synthesis was deemed the most suitable option for data
248 analysis. One author (JM) summarised included studies in a narrative synthesis
249 using textual description of each study included. Thematic summaries were
250 developed based on the type of intervention in the included studies which enabled
251 the synthesis and supported comparisons to be made between each study [49].
252 Although the search focused on controlled drugs, the team also extracted data on
253 about alcohol, prescription drug and tobacco use, if these were included. One of the
254 reviews previously identified for inclusion [50] only presented an abstract from a
255 conference, with the full review not available/not published. Full data extraction was
256 therefore not possible for this paper.

257

258 **Results**

259

260 The literature searching and screening process are shown using a PRISMA flow
261 diagram [51] (Fig 1). In total, including initial and updated searches together, 843
262 reviews were identified via database searches, with a further four identified in grey
263 literature searches. Six hundred and thirty two reviews were screened against the
264 inclusion criteria and 39 were assessed at full text, of which 18 were excluded (Fig
265 1). Across both searches, a total of 25 reviews were included, 24 of which were fully
266 synthesised (full text was not available for one of the included reviews thus making
267 its inclusion in final synthesis not possible). Twenty one reviews were published in
268 the scientific literature, and four were grey literature reviews.

269

270 **Fig 1. PRISMA flow diagram**

271

272 [FIG 1. HERE]

273

274 **Characteristics of the included reviews**

275

276 Included reviews were published between 2004 and 2020, and consisted of: four
277 grey literature reports [39,52–54]; 18 systematic reviews [2,31,61–68,46,50,55–60],
278 two of which also included a meta-analysis [2,65]; and three non-systematic reviews
279 [69–71]. Thirteen reviews included quantitative studies only, 11 included any study
280 type/mixed designs, including one realist synthesis [62], two systematic review of
281 reviews [52,60], one ‘state of the art’ review [61], and one review was a meta-
282 ethnography of qualitative studies [31]. The number of included studies per review
283 ranged from four [2] to 151 [53], with five reviews not reporting how many studies
284 were included in the final synthesis [39,54,68,70,71].

285

286 Eleven of the reviews were undertaken in the United Kingdom (UK), four in the
287 United States of America (USA), six in Canada, three in Europe (Spain, Ireland, and
288 a Dutch/Belgian collaboration), and one was an international collaboration
289 (Switzerland, the UK, and Canada). Nearly all reviews (22/25) were international in
290 focus, with two focusing on the USA and one on the UK only. The majority of primary
291 studies were undertaken in the USA.

292

293 **Overview of the included reviews – primary focus**

294 The included reviews were diverse in terms of their primary focus and included a
295 range of interventions (Table 3). Two of the included reviews focused on any/all
296 health interventions, rather than on a specific intervention type, thus they included a

297 variety of programmes ranging from harm reduction for people who use drugs to
 298 sexual health promotion programmes.

299

300 **Table 3. Primary focus of included reviews**

Theme	Description of intervention	Number of included papers	Reviews
Housing interventions (including Housing First (HF) initiatives)	HF focuses on providing immediate, permanent, low-barrier, non-abstinence-based supportive housing for individuals with lived experience of homelessness.	6	Baxter et al. (2019) [72]; Beaudoin (2016) [55]; Benston (2015) [56]; Chambers et al. (2017)[57]; Kertesz et al. (2009) [70]; Pleace and Quilgars (2013) [54]
Co-occurring serious mental health problems and alcohol/drug use (COSMHAD)	Residential programmes and community-based treatment. Residential programmes can integrate mental health treatment, substance use interventions, housing, and other types of support. Community-based treatment can also include integrated treatment.	4	Brunette et al. (2004) [69]; Minyard et al. (2019) [53]; O'Campo et al. (2009) [62]; Sun (2012) [71]
Case management	Case management is a strategy to support rapid rehousing, especially for those with complex needs. It provides outreach, assessment, planning, linkage, monitoring, and advocacy services. This strategy typically provides support in developing independent living skills, acute care in crisis situations, and support with medical and psychiatric treatment (de Vet et al., 2013).	4	de Vet et al. (2013) [58]; Torres Del Estal and Álvarez (2018) [64]; Penzenstadler et al. (2019) [67]; Ponka et al., (2020) [63]
Treatment for problem substance use	Treatment approaches for problem substance use are wide ranging and can be placed on a continuum, ranging from harm reduction to abstinence-based approaches.	3	Bates et al. (2017) [52]; Carver et al. (2020) [31]; Pleace (2008) [39]
Any type of healthcare/ treatment/intervention	These included: adequate oral opioid maintenance therapy;	2	Hwang et al. (2005) [59];

	tetanus and Hepatitis A, B, and C immunisations; safer injecting advice and access to NSPs; supervised consumption facilities (SCF); peer distribution of take-home naloxone (THN); assertive outreach programmes; supportive programmes for substance dependence; and sexual health promotion programmes.		Wright and Tompkins (2006) [68]
Peer support	Peers with experience of homelessness offer support to those currently experiencing homelessness. Intentional peer support (IPS) is fostered and developed by professional organisations, formalising this process.	2	Barker and Maguire (2017) [46]; Miler et al. (2020) [61]
Harm reduction (Reviews that were specifically about harm reduction interventions for people who are homeless who use drugs)	Two important harm reduction interventions for injecting drug users are opioid substitution therapy (OST) (to reduce drug dependence and injecting frequency) and the provision of clean injecting equipment through needle and syringe programmes (NSPs); to reduce unsafe injecting, i.e. sharing used syringes). Other harm reduction interventions include THN and SCFs.	2	Turner et al. (2011) [65]; Magwood et al. (2020) [60]
Emergency department (ED) interventions	These are interventions provided/initiated at the ED, aiming to improve health and/or access to the social determinants of health. These include case management, HF, substance use interventions, and ED-based resource desks and ED compassionate care.	1	Formosa et al. (2019) [50]
Sexual health promotion	This included programmes combining HIV education; alcohol and drug counselling; benefits and housing assistance; acquired immunodeficiency syndrome (AIDS) videotapes and group sessions on AIDS education; HIV testing; condom use; use of bleach to sterilise injecting equipment; signposting to community resources; and tailored individual sessions.	1	Wright and Walker (2006) [66]

302 The included reviews varied in terms of their inclusion of populations of interest, with
303 only a few focusing specifically on people who use drugs who reported being
304 homeless [31,61,64,70]. Others focused on people who were homeless and had co-
305 occurring serious mental health problems and alcohol/drug use (COSMHAD) [62,69]
306 people who were homeless [59], or people who were homeless with mental health
307 problems [56] as the primary population of interest, where substance use was
308 secondary. Full details of the studies are presented in S7 Table.

309

310 There were notable differences in the proportion of participants who were homeless
311 between the primary studies in the included reviews. For this reason some adopted
312 minimum percentages for inclusion, for example Barker and Maguire [46] only
313 included reviews when a minimum of 30% of included studies had a focus on
314 homelessness, and Ponka et al. [63] required more than 50% of any study
315 participants to be identified as 'homeless'. The definition of homelessness also
316 varied between the reviews, and between the included primary studies, which made
317 it difficult to make direct comparisons between reviews.

318

319 **Treatment outcomes**

320

321 The included reviews discussed a wide range of outcomes, including: those relating
322 to substance use (reduction in drug and alcohol use (or tobacco); relapse rates; fatal
323 and non-fatal opioid overdose rates; mean injecting frequency; and increase in
324 treatment entry); housing; and 'other' outcomes, for example: well-being/quality of
325 life (QoL); mental health; criminal justice system involvement; and societal
326 integration. Four reviews [31,62,69,71] grouped into 'components of good practice'
327 focused on the elements of successful treatment rather than, or in addition to,

328 investigating types of specific treatments. These outcomes have been synthesised
329 below.

330

331 **Treatment outcomes: substance use**

332

333 A variety of intervention types are available for people experiencing homelessness
334 with concurrent problem substance use. These outcomes were reported in all 25
335 reviews, with mixed results overall. Regarding harm reduction interventions, these
336 can lead to decreases in drug-related risk behaviour (e.g. needle sharing) for people
337 who are homeless and use drugs [65], and co-delivery of a number of such
338 approaches together ('full harm reduction') can lead to better outcomes than single
339 harm reduction interventions. For example, full harm reduction, defined as receiving
340 both opioid substitution therapy (OST) and high needle and syringe programme
341 (NSP) coverage (100% versus <100% needles per injection), was associated with a
342 48% reduction in self-reported needle sharing, and in mean injecting frequency by
343 20.8 injections per month [65]. Wright and Tompkins [68] suggested that there was
344 emerging evidence for the effectiveness of supervised consumption facilities (SCFs),
345 as well as for peer distribution of take-home naloxone (THN), in reducing drug-
346 related deaths for people who are homeless who inject drugs. Similarly, a recent
347 study by Magwood et al. [60] concluded that SCFs decreased fatal overdose rates
348 and reduced other high risk behaviours; and pharmaceutical interventions (such as
349 OST) also reduced mortality, morbidity, and substance use [60]. Bates et al. [52] also
350 concluded that OST led to reductions in drug use but, in contrast to Turner et al. [65],
351 they did not find evidence of harm reduction interventions leading to a reduction in
352 needle sharing.

353

354 For people with COSMHAD, Minyard et al. [53] presented some evidence for the
355 effectiveness of an integrated day programme in reducing substance use rates, and
356 Wright and Tompkins [68] reported that residential interventions led to greater
357 reductions in drug use than community interventions. When comparing housing and
358 support services with less intensive types of interventions, substance use outcomes
359 were not significantly different [59]. However, there was some support for
360 psychosocial rehabilitation, and an abstinence-contingent multifactorial housing
361 programme with behavioural and work therapy interventions, in reducing substance
362 use [59]. Moreover, there was support for education programmes in reducing
363 injection drug use, specifically among homeless women [59].

364

365 Regarding housing interventions, the reviews suggested neither a positive nor a
366 negative impact of HF on substance use, but it was deemed potentially helpful for
367 stabilisation. For example, Pleave and Quilgars [54] reported no significant
368 difference between HF participants and a control group in terms of either alcohol or
369 drug use at 24- or 48-months post intervention in one of their included studies, with
370 small but statistically significant improvements in alcohol and drug use over 24-
371 months in another. Both Baxter et al. [2] and Beaudoin [55] found that HF produced
372 no clear differences in substance use when compared with treatment as usual (TAU)
373 which consisted of diverse alternative homeless services and interventions.
374 Beaudoin [55] found no differences between those involved in HF interventions and
375 those accessing traditional psychosocial interventions. However, Baxter et al. [2]
376 reported that, in one of their included studies, participants housed together in
377 dedicated accommodation blocks (single-site/congregate HF model) experienced

378 greater improvements in problem substance use than those in scattered-site
379 housing.

380

381 The evidence concerning permanent supportive and recovery housing (supportive
382 housing promoting abstinence, specifically for those with alcohol or other substance
383 use problems) [56,57] respectively, also yielded mixed findings regarding substance
384 use. Chambers et al. [57] found some evidence of the effectiveness of recovery
385 housing and, although all evidence in their review stemmed from the USA, the
386 authors suggested that the model could be replicated elsewhere (specifically the UK
387 where the authors were based) and offered as an alternative to HF, allowing people
388 to live in an abstinent community. Chambers et al. [57] concluded that recovery
389 houses can improve personal well-being for some clients through promoting
390 abstinence from alcohol or drugs.

391

392 Regarding case management interventions, Torres Del Estal and Álvarez [64]
393 concluded that this type of intervention can lead to a reduction in substance use,
394 either as a single intervention or in combination with others. De Vet et al. [58]
395 provided some evidence that standard case management (SCM) is effective for
396 people who are homeless and use drugs in reducing problem substance use, more
397 so than TAU. Similarly, Ponka et al. [63] reported that SCM had both limited and
398 short term effects on problem substance use, such as decreased problem substance
399 use. Regarding assertive community treatment (ACT), findings were largely non-
400 significant or inconsistent [58,67]. Critical time intervention (CTI) was found to be
401 significantly better than TAU in reducing substance use among people who were

402 homeless with mental health problems, and intensive case management (ICM) led to
403 substantial reductions in both drug and alcohol use [63].

404

405 Peer support interventions found some positive effects of intentional peer support
406 (IPS), which is the type of peer support that is fostered and developed by
407 professional organisations, on substance use, with an overall reduction in harm
408 related to substance use, relapse rates, amount of money spent on substances, and
409 number of days using drugs or alcohol [46]. Miler et al. [61] also reported a number
410 of positive substance use outcomes relating to peer support, from both qualitative
411 and quantitative studies. These included, for example, a significant reduction in
412 mean daily cigarette use combined with a considerable reduction in self-reported
413 illicit drug use, in a peer support smoking cessation study for people who were
414 homeless with poly-substance use [61].

415

416 Lastly, Wright and Walker [66] examined the effectiveness of sexual health
417 promotion interventions for people experiencing homelessness and using drugs,
418 concluding overall that such interventions resulted in increased knowledge of drug-
419 related harms and initially led to a reduction in drug use. Results regarding longer
420 term effects (e.g. over a 24-month period) were mixed.

421

422 Overall, the evidence suggests that the more integration there is between
423 programmes and services (as opposed to parallel service provision) when supporting
424 people who have multiple needs, the better the outcomes. There is some evidence
425 to suggest that harm reduction approaches can lead to decreases in drug-related
426 risk behaviour, and to decreased fatal overdoses, as well as to reductions in all-

427 cause mortality, morbidity, and substance use. Case management interventions,
428 especially CTI and ICM, have been found to be significantly better than TAU in
429 reducing substance use among people who were homeless, including those with
430 mental health problems. Peer support interventions can have a positive impact on
431 substance use outcomes. Lastly, the evidence regarding substance use outcomes
432 and HF seems to indicate that HF does not lead to significant changes in substance
433 use.

434

435 **Treatment outcomes: housing**

436

437 Housing outcomes were reported in 10 of the included reviews [2,46,50,55–

438 58,61,63,70].

439

440 Regarding HF, large improvements in housing stability were reported in one review,
441 with intervention participants spending more days housed and more likely to be
442 housed at 18–24 months post-intervention [2]. Similarly, Beaudoin [55] reported that
443 HF resulted in more time spent in housing and less time on the street when
444 compared with case management and TF programmes. Similarly, Kertesz et al. [70]
445 concluded that, despite limited data, HF appears to improve housing retention in
446 people experiencing homelessness and problem substance use. Moreover,
447 Chambers et al. [57] found moderate-strength evidence for a positive effect of
448 supportive housing on housing stability, including strong evidence that HF could
449 improve housing stability. A range of factors which influenced the effectiveness of HF
450 were identified, including fidelity to core components, and whether the service
451 delivered a congregate or a scattered model. Lastly, Benston [56] found that most
452 participants placed in permanent supportive housing programmes with case

453 management, offered specifically to people who were homeless with mental health
454 problems, remained in housing for at least 12-months, or experienced more days
455 housed than homeless, relative to a comparison group.

456

457 Relating to case management interventions, there was some evidence that SCM
458 was effective for people who were homeless and using substances in improving
459 housing stability [58], and for having both limited and short term effects on housing
460 outcomes [63]. On the other hand, for the same subgroup, findings regarding the
461 effectiveness of ICM were mixed or inconsistent [58], with some small positive
462 effects on housing outcomes and reductions in the number of days spent homeless,
463 but no significant effect on the number of days spent in stable housing [63]. For
464 people experiencing homelessness and mental health problems there was some
465 evidence of positive effects of ICM on housing outcomes, and of CTI on housing
466 stability [58]. Regarding ACT, de Vet et al. [58] found consistent improvements in
467 housing stability for people with mental health problems, as well as those with
468 COSMHAD, to a greater degree than less proactive case management models.
469 Furthermore, Ponka et al. [63] reported both CTI and ACT to have a promising effect
470 on housing stability, including more days in community housing, and fewer days
471 homeless, and, in a US context, families that received CTI transitioned from shelter
472 to housing more rapidly than the TAU group.

473

474 Emerging evidence suggests that peer support interventions for people who are
475 homeless and use substances can lead to improved housing outcomes, including
476 positive effects of IPS on the number of homeless days and return to homelessness
477 [46]. Similarly, other peer support interventions for people experiencing

478 homelessness with problem substance use can lead to positive housing outcomes,
479 even if unintended, including improved housing in a smoking cessation peer support
480 programme for people who are homeless with poly-substance use, or being
481 supported to obtain housing by peers volunteering at safe injection/needle
482 distribution sites [61].

483

484 Collectively, these reviews all support the HF approach in terms of its effectiveness
485 in improving housing stability and retention. There is some evidence that supportive
486 housing can also have a positive effect on housing stability. Peer support
487 interventions have been found to lead to a decrease in number of days spent
488 homeless, a reduction in return to homelessness, and other positive housing
489 outcomes. A range of models of case management can be effective in improving
490 housing outcomes, particularly for people experiencing homelessness and mental
491 health problems, for whom ACT and CTI may be effective.

492

493 **Treatment outcomes: other**

494

495 Sixteen of the included reviews examined outcomes other than housing or substance
496 use [2,46,63–68,53,55–61], with health and well-being outcomes such as QoL and
497 frequency of use of health services (including emergency departments, ED), as well
498 as outcomes relating to crime, incarceration, and participation in community life.

499

500 Permanent supportive housing programmes yielded mixed mental health outcomes
501 for people experiencing homelessness with mental health problems [56]. Similarly,
502 the effects of HF on health and well-being outcomes were unclear in the short term,
503 with no clear differences in terms of mental health or QoL compared with TAU [2].

504 However, HF clients showed a marked reduction in non-routine use of healthcare
505 services over TAU which could be an indicator of improvements in health [2].
506 Similarly, largely non-significant or mixed results relating to the effects of HF on QoL
507 were found, as well as for crime, incarceration, participation in community life, and
508 victimisation [55]. Overall, HF does not seem to result in more positive effects on
509 mental and physical health, and does not increase social support more than access
510 to TAU, but there appears to be strong evidence that HF can improve measures of
511 physical health in the short term for adults who are homeless or at risk of being
512 homeless [57].

513

514 A range of complex interventions termed “other interventions for people with
515 mental/physical health problems” [57] illustrate that these interventions provide an
516 opportunity for recovery, but not everyone benefits. It was noted that some clients do
517 not benefit or experience harmful effects, including social isolation and loneliness,
518 when placed in single tenancy accommodation without adequate support [57]
519 Moreover, interventions for specific groups of housing-vulnerable people presented
520 largely mixed results regarding reductions in offending [57].

521

522 Reviews of case management interventions showed a positive effect of CTI on
523 hospitalisation rates for people with problem substance use [58,63], and a similar
524 effect of ACT on client rehospitalisations [63,67]. However, de Vet et al. [58] found
525 that, while ACT influenced how people used mental health services, it did not appear
526 to affect mental health outcomes. Additionally, CTI was found to be better than TAU
527 in reducing mental health symptoms among those who are homeless with mental
528 health problems [58]. CTI was also associated with shorter length of stays in

529 hospital, and other institutional stays, coupled with achieving better long-term results
530 than TAU, with similar associated costs [58]. Little evidence was found that SCM
531 could lead to an increased use of services for people experiencing homelessness
532 and problem substance use, with some evidence that SCM is effective for this group
533 in removing employment barriers, but limited evidence of this for people who were
534 homeless with COSMHAD [58]. Furthermore Ponka et al. [63] suggested that SCM
535 can lead to increases rather than decreases in clients' hostility and depression. The
536 evidence base for ICM was limited, with largely non-significant or mixed findings,
537 potentially partially due to treatment non-adherence [58].

538

539 Concerning programmes for people with COSMHAD, Hwang et al. [59] found that
540 coordinated programmes for adults who were homeless with mental health problems
541 or problem substance use generally resulted in better health outcomes than TAU,
542 including mental health outcomes, and time spent in hospital. This was a finding
543 similar to that of Minyard et al. [53], who found some evidence for the effectiveness
544 of an integrated COSMHAD day programme for adults experiencing homelessness
545 in reducing hospitalisation rates.

546

547 Regarding harm reduction interventions, both Turner et al. [65] and Magwood et al.
548 [60] found that OST (and OST combined with high NSP coverage) can reduce the
549 risk of contracting Hepatitis C (HCV), with the combined approach in Turner et al.,
550 [65] reportedly reducing the odds of new HCV infections by nearly 80%, as well as
551 the risk of HIV infection. Findings on impact of OST on access to care were mixed
552 [60]. Buprenorphine treatment was found to be associated with better access to
553 treatment for patients not on methadone prescriptions, and patients who had began

554 to use opioids more recently were able to access treatment earlier [60]. There was
555 some evidence that frequent SCF use can be positively associated with experiencing
556 a non-fatal opioid overdose within the SCF premises, and with a significant decrease
557 in opioid overdose ED presentations, and with improved access to care for
558 vulnerable populations [60]. SCF advantages included competent, non-judgemental
559 staff, education on safer injection, and transfer to other medical (including hospitals)
560 and social structures [60]. Furthermore, SCFs mediated referrals to services
561 providing food and shelter and to other broader health support, as well as being
562 associated with an increase in referrals to a problem substance use treatment centre
563 and initiation of OST (in this case methadone maintenance therapy most specifically)
564 [60]. Advice to seek treatment for an ongoing health condition by SCF staff was also
565 associated with a significantly increased likelihood of receiving treatment [60]. No
566 systematic reviews reported on the effects of SCFs on mental health outcomes.

567

568 Regarding peer interventions, Barker and Maguire [46] found that all included studies
569 reported some positive effects of IPS in terms of overall QoL, mental/physical health,
570 and increased social support. They also suggested that IPS works through
571 components of shared experience, role modelling, providing social support, and
572 increasing attendance/interest [46]. Similarly, Miler et al. [61] reported a number of
573 positive outcomes in their review, such as changes in QoL and use of primary care,
574 between baseline and six months, in a HF peer support study, and a range of
575 psycho-socioeconomic benefits, including improvements in physical health, being
576 able to return to work, and greater community engagement, in a peer support
577 smoking cessation study for people who are homeless with poly-substance use.

578

579 Immunisation and smoking cessation programmes specifically for people who were
580 homeless who used drugs resulted in positive health outcomes, including: smoking
581 abstinence [59]; primary care utilisation in homeless families and children via
582 outreach services [59]; and reduced subsequent ED visits as a result of
583 compassionate care being provided from volunteers at ED presentation [59].
584 Moreover, sexual health promotion interventions for people who are homeless have
585 the potential to improve psychosocial functioning [66]; and assertive outreach
586 programmes for those with mental health problems, as well as informal programmes
587 to promote sexual health, can lead to lasting physical and/or mental health gains
588 [68].

589

590 Overall, there is some evidence that permanent supportive housing for people
591 experiencing homelessness with additional mental health problems can lead to a
592 reduction in mental health symptoms, and strong evidence that HF can improve
593 measures of physical health in the short term. There is also evidence that integration
594 of services and holistic treatment for people with COSMHAD leads to better
595 psychosocial outcomes. Regarding case management interventions, ACT and CTI
596 may be most promising for people who are homeless with substance use problems,
597 given the positive effects on rehospitalisations, as well as reductions in mental health
598 symptoms among those who are homeless with mental health problems. Moreover,
599 harm reduction interventions including SCFs can lead to fewer hospitalisations and
600 ED visits, and peer interventions can lead to changes in QoL and primary care use.
601 There is also evidence that sexual health promotion interventions for people who are
602 homeless have the potential to improve psychosocial functioning; and informal

603 programmes to promote sexual health and assertive outreach programmes for those
604 with mental health problems, can lead to lasting physical and/or mental health gains.

605

606 **Components of good practice**

607

608 Four of the included reviews discussed components of good practice. Carver et al.

609 [31] explored the views of people who used services and found that both harm

610 reduction and abstinence-based treatments were considered effective but, in several

611 studies, harm reduction-oriented services were preferred. However, clients also

612 reported that abstinence-based treatments should be made available for when

613 people are ready, highlighting that people who are homeless and experience

614 problem substance use often desire an integrated approach to treatment. The review

615 suggested that five components were important for effective treatment: i) the

616 provision of a facilitative service environment; ii) compassionate and non-

617 judgemental support; iii) adequate time in treatment; iv) choices regarding treatment;

618 and opportunities to (re)learn how to live; and v) with these being delivered within the

619 context of good relationships, person-centred care, and an understanding of the

620 complexity of people's lives. Longer treatment duration and stability was also valued,

621 particularly by women [31].

622

623 Sun [71] reported four components of successful strategies for helping people who

624 are homeless with COSMHAD: i) ensuring an effective transition for individuals with

625 COSMHAD from an institution (e.g. hospital, foster care, prison, or a residential

626 programme) into the community; ii) increasing the resources of people who are

627 homeless with COSMHAD (e.g. helping them apply for government entitlements or

628 supported employment); iii) linking individuals to supportive housing, including HF

629 options, and being flexible in meeting housing needs; and iv) engaging individuals in
630 treatment for COSMHAD. This includes incorporating modified ACT, motivational
631 interviewing (MI), cognitive behavioural therapy, contingency management, and
632 COSMHAD-specialised self-help groups.

633

634 Motivation for, and maintenance of, behaviour change was reported as a central
635 factor for success in community-based services for people experiencing
636 homelessness and COSMHAD [62]. Called 'client choice' in some programmes [62],
637 this concept facilitated respect for the client's treatment preference, even if this was
638 not in line with what was considered the optimum treatment approach. Clients having
639 input into staffing and programme elements resulted in a programme that was
640 maximally tailored to their own needs, with data suggesting that both sense of
641 mastery and perceived level of choice were mediators in the causal pathway
642 between housing and a person's psychiatric symptoms.

643

644 Provision of a more supportive, less intensive approach in residential programmes
645 for people with COSMHAD was found to be a key to success [69]. Programmes
646 rated by participants as being high in 'support', 'involvement', and 'task orientation',
647 were associated with better outcomes, although it is not clear how these
648 characteristics translated into specific programme components. In addition, specific
649 modifications over the different stages of recovery, with a focus on slower, more
650 concrete substance use counselling, flexibility in treatment, and greater support and
651 guidance from staff, were also highlighted.

652

653 Collectively, these reviews suggest that flexibility is needed in treatment approaches,
654 and that support should be tailored to the person. If possible, a combination of
655 approaches should be used to offer choices to people who may not be ready for/do
656 not want complete abstinence. Service providers need to be supportive and the
657 treatment needs to be integrated, comprehensive, holistic, and person-centred, in
658 order to increase effectiveness. Optimal duration also needs to be considered, with
659 evidence suggesting that longer treatment leads to better outcomes, as well as being
660 preferred by clients.

661

662 **Treatment entry, engagement, retention and successful** 663 **completion**

664

665 Twelve of the included reviews mentioned treatment engagement and/or retention
666 [31,39,70,71,52,54,57–60,67,69] and six mentioned completion rates [46,58,59,68–
667 70], however, only one presented data as completion percentages [70], and one only
668 provided completion percentages from one of the included studies [58].

669

670 There was some evidence of HF participants having higher rates of retention in a
671 methadone treatment programme, compared with TF clients, and of increased
672 engagement with medical treatment and mental health services. However, this was
673 not the case for all clients, with identified barriers including boredom and isolation
674 [57]. HF programmes were criticised in another review for a lack of engagement with
675 services among those with very high levels of problem substance use, suggesting
676 that TF could achieve better substance use outcomes, since they actively pursue
677 abstinence from drugs and alcohol [54]. However, TF models have been reported to
678 achieve relatively low rates of success, often losing between 40% and 70% of

679 participants due to strict regimes, participants becoming 'stuck', or participants being
680 evicted from services due to not meeting the abstention criteria [54]. One TF
681 approach, called the 'Birmingham model', was found to lead to higher than average
682 completion rates, with reports of 65% of participants completing a programme lasting
683 24 weeks [70].

684

685 Regarding case management approaches, de Vet et al. [58] noted participants not
686 adhering to treatment and a lack of service use between groups in their included ICM
687 studies. For example, 71% of participants assigned to shelter-based ICM services for
688 men experiencing both substance use and homelessness did not complete the
689 programme. On the other hand, Penzenstadler et al. [67] highlighted higher rates of
690 treatment engagement and retention for ACT, as well as evidence of greater
691 medication compliance, with significantly higher contact with patients in the ACT and
692 integrated assertive community treatment (IACT) groups compared with controls.
693 Overall, the authors concluded that ACT could be a promising approach that may be
694 useful for promoting treatment engagement for people experiencing problem
695 substance use.

696

697 Regarding harm reduction, findings on OST retention in treatment were mixed [60].
698 There does not appear to be any effect on treatment retention rates whether
699 buprenorphine was administered under supervised or unsupervised criteria.
700 However, methadone maintenance therapy was found to be more effective than non-
701 pharmacological approaches in retaining heroin dependent patients in treatment,
702 with no statistically significant difference in dropout rate between participants in slow
703 release morphine versus methadone [60]. This suggests that the relative superiority

704 of one pharmacological agent over another on retention outcomes remains unclear.
705 Naltrexone implants showed significantly better treatment retention than placebo
706 implants or oral naltrexone, and extended-release naltrexone led to significantly
707 greater retention in treatment compared to TAU. However, successful completion of
708 treatment rates did not differ when comparing oral naltrexone versus placebo [60].

709

710 Two studies included in Hwang et al.'s review [59] focusing on the treatment of latent
711 tuberculosis (TB) for people who are homeless reported that, compared with TAU, a
712 cash incentive increased attendance at an appointment for initial assessment of a
713 positive tuberculin skin test. For people experiencing homelessness with latent TB,
714 receiving directly observed preventive therapy, cash incentives, and non-cash
715 vouchers at each visit were equally effective in increasing completion rates [59]. In
716 other studies, there was some evidence that MI and motivational enhancement
717 therapy (MET) increased treatment engagement in the short term for those
718 experiencing homelessness and COSMHAD, and some evidence of benefits from
719 the MI group in terms of increased attendance with aftercare [71]. Regarding
720 engagement in treatment for people with HIV, Bates et al. [52] reported that
721 adherence to highly active antiretroviral therapy (HAART) among people who used
722 drugs was comparable to that among people who did not use drugs. However,
723 people who used drugs and engaged in OST had increased adherence to HAART
724 and better treatment outcomes, compared with people who used drugs who engaged
725 in HAART alone.

726

727 For people with HIV, there was also evidence in support of the use of directly
728 administered antiretroviral therapy, both alone and integrated in medication-assisted

729 therapy, to improve treatment and outcomes related to blood-borne virus (BBV)
730 infections. In terms of people with chronic HCV, there were no significant differences
731 in BBV treatment dropout between people who inject drugs and those who do not
732 who received combination treatment for HCV (ribavirin plus recombinant, or
733 pegylated interferon- α). Lastly, for people experiencing homelessness who also
734 injected drugs, an accelerated Hepatitis B immunisation schedule (with doses
735 administered at 0, 7, and 21 days, and a booster at 12 months) resulted in superior
736 completion rates, compared with traditional schedules with similar seroconversion
737 rates [68].

738

739 Regarding peer support interventions, Barker and Maguire's [46] review reported that
740 their included IPS studies showed baseline data for 1,829 participants and
741 completed data for 1,341 participants, with a loss to follow-up of 488 or 27% of
742 participants. The authors [46] reported that one of the included studies suffered such
743 extreme attrition from its control group that they excluded those data from the
744 analysis, although the percentage dropout was not reported. This highlights
745 challenges in retention in research studies for this group.

746

747 Overall, the evidence suggests that engaging and retaining people who are
748 homeless and have substance use problems in treatment can be difficult, regardless
749 of intervention type. There is evidence that ACT can lead to increased engagement
750 rates for people who are homeless and use drugs, and that integrated services for
751 people with COSMHAD lead to better engagement and retention than segregated
752 treatments. Results regarding HF suggest that engagement can be difficult and that
753 social isolation may be a problem for those using the service. Completion rates for

754 the various treatment interventions are rarely reported, but tend to be low for case
755 management interventions, especially for ICM.

756

757 **Discussion**

758 We reviewed evidence from 25 reviews, published between 2004 and 2020, which
759 explored the effectiveness of treatments and interventions for people experiencing
760 homelessness and problem drug use. We examined the effects of these approaches
761 on substance use, housing, and ‘other’ outcomes, as well as treatment entry,
762 engagement, retention and completion, and components of good practice. A wide
763 range of interventions were included, with evidence from specialist housing
764 interventions, residential and community based programmes for people with
765 COSMHAD, case management, abstinence-based and harm reduction oriented
766 substance use treatment, healthcare interventions, peer support programmes, ED
767 interventions, and sexual health promotion. The evidence regarding the
768 effectiveness of these interventions is mixed. Integrated care for those experiencing
769 homelessness and problem substance use, or COSMHAD, appeared to be
770 associated with better outcomes. Harm reduction approaches had positive effects on
771 drug-related risks, overdose, and other substance use outcomes, as well as on
772 hospital visits and admissions. Case management, particularly ACT, CTI, and ICM,
773 had positive effects on problem drug use, housing, and mental health outcomes.
774 Housing interventions like HF improved housing stability and retention, and were
775 associated with improvements in physical health, but had little effect on problem drug
776 use. Relatedly, permanent supportive housing was effective for people experiencing
777 COSMHAD in reducing poor mental health symptoms. Peer support interventions
778 had positive effects on housing status and QoL, and sexual health interventions had

779 positive effects on psychosocial functioning. Moreover, assertive outreach was
780 associated with positive outcomes for people with COSMHAD in terms of their
781 physical and mental health. Additionally, treatment approaches require to be flexible,
782 person-centred, supportive, and integrated. Longer treatment duration, which offers
783 a range of choices, is optimal. Engagement and retention is challenging, and
784 assertive outreach and integrated care have the potential to reduce barriers to
785 treatment.

786

787 It is important to ensure that those experiencing homelessness and problem drug
788 use are provided with suitable healthcare, housing, and treatment. They are more
789 likely to experience physical and mental health problems [19], and are at increased
790 risk of drug related harms and early death than the general population [73,74].

791 Access to health and substance use services can be challenging, often due to
792 negative past experiences, discriminatory services, healthcare costs, and other
793 administrative barriers [21,22]. It is therefore important to understand the most
794 effective ways of engaging and retaining people in services to ensure their needs
795 can be met appropriately. The evidence regarding engagement and retention
796 highlights the potential of peers and use of incentives with particular groups of
797 people who are homeless who use drugs.

798

799 Taken together, this review highlights a range of interventions for a heterogeneous
800 group of people with multiple complex needs: a 'one size fits all' approach does not
801 exist for people experiencing homelessness and problem drug use. A range of
802 approaches exist and it is likely that the approaches that are most effective are those
803 which suit the particular needs of individuals, providing a range of options and

804 addressing health, housing, and drug use in a holistic manner. Given the complexity
805 of people's needs and their varied experiences, the included reviews were not
806 specific to people experiencing homelessness and problem drug use but also
807 included, amongst others, people who are homeless with COSMHAD. This variability
808 creates challenges in drawing conclusions on effective interventions for those
809 experiencing both homelessness and problem drug use. However, our review does
810 shed light on the types of interventions that are likely to be effective, the needs of
811 particular sub-populations, and more general components of effective treatment.

812

813 **Policy, practice, and research recommendations**

814 Our findings point to the need for a range of harm reduction oriented services to be
815 available to those experiencing homelessness and problem drug use, including OST,
816 NSP, SCFs, and peer distribution of THN. 'Full' harm reduction should therefore be
817 made available to ensure people can access support without the expectation of
818 abstinence. Additional work is also required to support those with BBVs through
819 increased public health surveillance and research [65].

820

821 It is clear that the housing situation of individuals has a notable effect on their lives
822 and should not be dictated by their substance use. Flexible and choice-led
823 approaches to housing like HF may be beneficial, with more research required to
824 identify the key components of HF and other approaches [54,70]. Setting clear and
825 realistic goals, particularly within the context of HF, is important, and services should
826 recognise that achievable goals will differ between individuals [54]. This review has
827 highlighted the potential of ACT, SCM, and CTI, and more research is required to
828 compare these and other case management models in order to identify which

829 models or specific components are most effective. Current treatment duration is
830 often relatively short and there is evidence that extended treatment is associated
831 with improved outcomes and perceived as beneficial [31,75]. Therefore, further
832 research is also required to identify the optimal length of treatment duration.
833 Additionally, treatment requires suitable funding to ensure that it can continue for as
834 long as necessary, so secure funding sources are also recommended. This is
835 particularly important, but increasingly challenging, in the context of the COVID-19
836 pandemic, with already vulnerable services closing or restricting access [76,77].
837 More research is also required regarding optimal policies on discharge planning for
838 statutory agencies, which impact on continuity of care [78].

839

840 It is apparent that integrated care and partnership working are important aspects of
841 providing services to people who are homeless [25]. Integrated mental health and
842 problem substance use services appear to be particularly important for those
843 experiencing homelessness and COSMHAD, with secure funding also required for
844 such services [53]. However, more research is needed regarding such services in
845 order to establish effective components of integrated programmes of support.

846

847 The way in which services are delivered appears to be vitally important, with
848 compassionate and non-judgemental staff. It is therefore essential that services
849 prioritise staff training to support them to gain an understanding of people's complex
850 lives, and the need for person-centered approaches, empathy and compassion. The
851 context in which services are delivered is also crucial. For example, Pleave [39]
852 noted the need for existing networks and support for joint working, and also to
853 recognise the potential impact of: the availability and extent of welfare systems;

854 social care and healthcare systems; general economic conditions; housing and
855 labour markets; and waiting lists for social rented housing, on the effectiveness of
856 interventions. Relatedly, involving peers in the delivery of services can be beneficial
857 and more research is required to fully understand the effect of such individuals at the
858 intersection of homelessness and problem drug use, as well as the impact of such
859 services on peer workers themselves.

860

861 More qualitative research is required to understand people's experiences of the
862 various approaches, particularly from the viewpoint of sub-groups of people who are
863 homeless with more complex needs due to their age, gender, ethnicity or sexual
864 orientation/identity [31]. The heterogeneity of the populations and interventions
865 included in this review point to the need for more research at the intersection
866 between homelessness and problem drug use specifically, to ensure that the
867 interventions for this group of individuals does meet their specific needs. While we
868 can make suggestions regarding effectiveness, it would be misleading or inaccurate
869 to base policy and service recommendations on evidence that is not specific to those
870 experiencing homelessness and problem drug use.

871

872 **Strengths and limitations**

873 Steps were taken throughout this review to enhance methodological rigour, including
874 involvement of at least two people in literature searching, screening, quality
875 appraisal, data extraction, and analysis. Including quantitative and qualitative
876 reviews provided a more detailed understanding regarding the effectiveness of
877 interventions, with insight into clients' perspectives. We also included a range of

878 international reviews, including two non-English reviews, to provide a detailed
879 investigation of the topic.

880

881 Several limitations should be noted. Firstly, some of the included reviews were not
882 systematic and were limited in their reporting on included studies, thus their findings
883 should be interpreted with caution. Secondly, some of the reviews are relatively old,
884 so the included studies are even older. The findings of these studies may be limited
885 in terms of their relevance today, especially if no newer reviews have been
886 conducted (e.g. [66]). Thirdly, while most of the reviews were international in focus,
887 most primary studies were conducted in the USA or Canada, which may limit the
888 transferability of the findings to countries where there are clear differences in terms
889 of homelessness, healthcare, substance use and other related systems [79].

890

891 **Conclusion**

892

893 People who experience both homelessness and problem substance use are a
894 diverse group of people with complex lives and needs. Alongside dealing with the
895 challenges imposed by homelessness, they are also simultaneously facing issues
896 relating to their substance use. Many other social and health challenges are also
897 likely to co-occur, such as mental health problems. There is a large evidence base
898 regarding interventions for people who are homeless, and for people with problem
899 substance use, but there is a lack of research focusing on the needs of people who
900 experience both. Moreover, the evidence suggests that engaging and retaining
901 people who are homeless and have substance use problems in treatment can be
902 difficult regardless of intervention type, and completion rates for the various
903 treatment interventions are rarely reported. Taken together, the findings from this

904 review highlight the importance of integrating services to ensure a holistic and truly
905 person-centred approach, as well as underlining the importance of *how* these
906 interventions are delivered. We also highlight the need for a long(er)-term focus,
907 including how individuals are 'moved on' into aftercare and what happens after
908 formal treatment ends.

909

910 Overall, housing interventions, especially HF, have been the focus of much research,
911 showing consistently positive findings regarding housing outcomes, but mixed results
912 regarding health and well-being outcomes, with a lack of high-quality evidence on
913 substance use outcomes. There is some evidence suggesting that harm reduction
914 approaches can lead to decreases in drug-related risk behaviour, and to decreased
915 fatal overdoses, as well as to reductions in all-cause mortality, morbidity, and
916 substance use. There is mixed evidence regarding case management approaches,
917 however CTI and ICM have been found to be significantly better than TAU in
918 reducing substance use among people who are homeless, including those with
919 mental health problems. ACT has also consistently reported positive effects on
920 housing stability, and been found to be cost-effective, particularly for people with
921 COSMHAD. Moreover, peer support approaches can lead to positive outcomes in
922 housing, substance use, and well-being outcomes, as well as having the potential to
923 have a positive impact on the peers themselves. However, care needs to be taken
924 when embedding peers in services in order to ensure that they are respected,
925 valued, and offered meaningful support and training opportunities.

926

927

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929

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933

934

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1187 **Supporting information**

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1189 **S1 PRISMA checklist.**

1190 **S2 Table. Table of organisational websites searched.**

1191 **S3 Search strategy.**

1192 **S4 JBI critical appraisal checklist for systematic reviews and research**
1193 **syntheses.**

1194 **S5 SANRA critical appraisal tool.**

1195 **S6 Table. Quality appraisal table.**

1196 **S7 Table. Data extraction table.**

1197 **S8 Abbreviations list**